

DPC-MSEB slugfest

## Needed, a conciliatory approach

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THE ROW between Dabhol Power Corporation (DPC) and the MSEB/Maharashtra Government/Union Government has reached a flashpoint. At a board meeting in London, the Managing Director and President/CEO are authorised to take a decision to wind up the project at an "appropriate time". Though the DPC team agreed to let the Godbole Committee on re-negotiating the terms of the Power Purchase Agreement (PPA), things are far from clear.

The project's termination will place payment liabilities on the MSEB/Maharashtra Government/Union Government by way of compensation claims (running to several thousand crore rupees), the aggravation of the power deficit in the state, increased NPAs in financial institutions, adverse impact on companies/units with business links with DPC, loss of employment and attendant social problems.

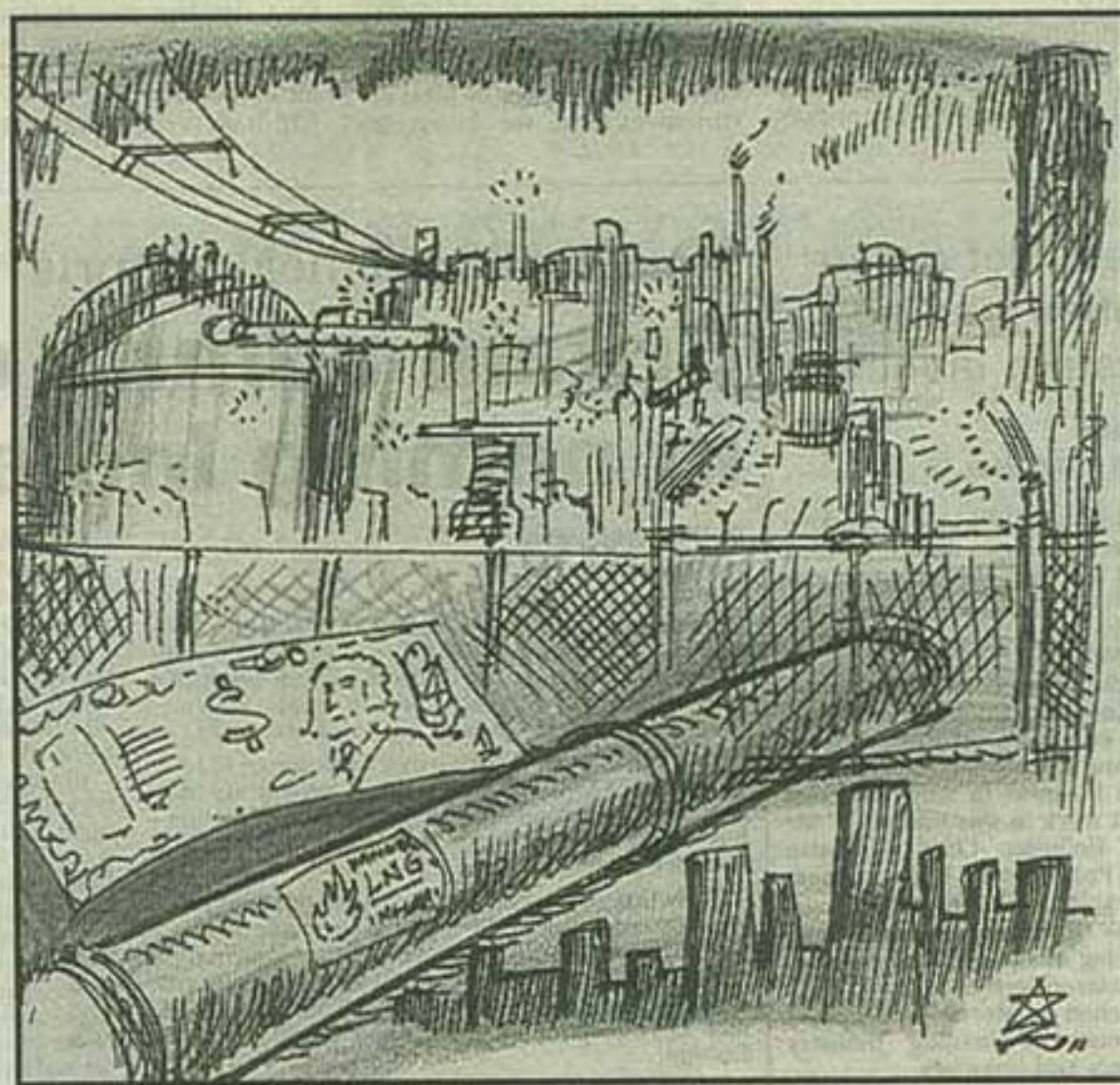
It may be recalled that DPC was the only project, among the eight fast track projects that has seen the light of day. If this also wound up, it will have a debilitating effect on foreign direct investment (FDI) which has already suffered on account of policies and delays in various approvals/clearances.

Enron is currently implementing an ambitious project to set up a terminal for handling imported LNG. Apart from replacing naphtha in DPC-I, this will be used as fuel in phase II which is likely to be commissioned next year. The project involves import of 5 million tonnes of G, 2 million tonnes of which will be used by DPC I and II and the remainder will be made available to other projects, including the fertiliser sector.

Due to a severe shortage of domestic gas and the exorbitant cost of other fuels such as naphtha, imported LNG is the favourite considering its low cost. In the fertiliser sector, the ERC has recommended that all naphtha and fuel-oiled plants switch to imported LNG to improve cost-competitiveness in the emerging liberalised environment. LNG will also help gas-based units feeling the pinch of short supply domestically. Against this backdrop, if the DPC-I project is terminated, a major source of guaranteed offtake of LNG on a long-term basis will disappear from the scene. For, it is not likely that the G project will be taken up. This will affect the overall availability of LNG, affecting the fortunes of industries such as fertilisers and power.

The genesis of the present crisis lies in the high cost of power supplied by DPC and the MSEB's inability to pay its bills. It is the inevitable outcome of a flat plus system of power tariff — both with respect to the fixed and the variable component — incorporated in the PPA. The MSEB/Maharashtra Government signed the deal with eyes open and the Centre also provided a counter-guarantee!

By laying consciously become a party to the deal, things need to be taken in hand. It would be imprudent, at this



stage, to lay the blame for the consequential problems on DPC/Enron. Unfortunately, our side has adopted a confrontationalist attitude, amply reflected in the MSEB's decision to lodge a claim for Rs 401 crore with DPC because the latter could not supply electricity for a couple of hours in January.

Considering that the termination of the Dabhol project will be detrimental to Indian interests, a conciliatory atmosphere should replace the present mood of mutual bitterness. The setting up of a committee on re-negotiating terms with DPC is a good thing. But there is also the need to avoid frequent outbursts, charges/accusations and so on.

In the circumstances, the vexatious problem of high cost power should be approached in two parts. First, we need to carefully assess the role of the MSEB/Maharashtra. Second, the need for necessary adjustment/changes in various charges to reduce the tariff should be impressed upon DPC. Needless to say, both parties should take that action concurrently in a spirit of mutual accommodation.

We need to clearly understand that under the PPA, the fixed charges have to be necessarily paid irrespective of the quantum of power drawn by the MSEB. For DPC Phase-I, these are Rs 1,050 crore per annum or Rs 87.5 crore a month. After the commissioning of Phase-II, the charges will be Rs 3,500 crore per annum or Rs 292 crore a month.

Depending on the quantum of the power drawn, the incidence per unit basis will vary. Thus, at 80 per cent generation capacity of DPC-I, or 5,186 million units per annum, the fixed charges will be Rs 2.02 per kWh. For both DPC-I and II, at 80 per cent load, or 15,067 million units per annum, these will work out to Rs 2.32 per kWh.

If, on the other hand, the offtake of power is only a third of the generation capacity, or 2,139 million units on an annualised basis, then for DPC-I the fixed charges would be Rs 4.91 per kWh. Under a similar scenario, with the operation of Phase-II, the per unit incidence would be Rs 5.63 per kWh.

DPC-I now uses naphtha as fuel. On the basis of its prevailing price, the variable cost component works out to about Rs 2.2 per kWh. Together with fixed charges corresponding to drawal at 80 per cent load, the total cost to the MSEB is Rs 4.2 per kWh. However, if the offtake is restricted to a third, the cost would zoom to Rs 7.1 per kWh.

From next year on, the entire project would operate on imported LNG. This being cheaper (\$3.75 per million BTU against about \$6 per million BTU for naphtha), the variable cost will go down to Rs 1.3 per kWh. Together with fixed charges at 80 per cent, the total cost of power will be Rs 3.62 per kWh. In the event only a third of the capacity is drawn, the cost will zoom to Rs 6.93 per kWh.

Clearly, it is possible to contain the cost of power supplied by Dabhol at Rs

3.5-4 per kWh if, the MSEB draws the optimum load. There seems to be no other way of bringing about a meaningful reduction in cost, other than a significant increase in the offtake of electricity by the MSEB from the present low level.

The demand-supply scenario for power in Maharashtra justifies the accommodation of entire supplies from DPC at optimum load. For 2001-02, the total requirement is estimated at 70,127 million units. Supply from MSEB's own generating stations and sources other than DPC being about 57,000 million units, there will still be an uncovered gap of 13,127 million units, which is higher than the supply from DPC-I at 80 per cent load.

Notwithstanding the above, if the MSEB is not able to lift power at the optimum load, it is because its precarious financial health limits its ability to make payments. This, in turn, is because of supply of electricity to agriculture and households at subsidised rates and high transmission and distribution losses

(power theft). Without tackling these two problems on a war footing, we cannot easily come out of the Dabhol imbroglio.

Besides yielding benefits by significantly lowering per unit cost, the above steps will also help build confidence with DPC, especially considering its consequential ability to optimally utilise generating capacity. The negotiating committee can then leverage this to seek from DPC a meaningful reduction, particularly in the fixed charges.

Under the PPA, all liabilities towards foreign capital — servicing of loans and return on equity — are denominated in dollars/forex. In the event of the rupee's depreciation, this automatically results in the increased burden on the MSEB. This is contrary to established business practices the worldover and needs to be rectified by freezing all foreign currency liabilities with reference to the exchange rate prevailing at the time of commissioning of the project.

Likewise, with fuel cost, efforts should be made to protect the variable component of tariff from the rupee's depreciation. The DPC should be in a position to absorb its effect especially considering that the actual fuel consumption is lower than the norm used for arriving at variable cost.

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